

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-15 TRSE-00 MBFR-03

SAJ-01 ACDA-19 IO-13 OIC-04 AEC-11 OMB-01 DODE-00

H-03 NSC-10 SS-15 RSR-01 /157 W

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FM AMEMBASSY BONN
TO SECSTATE WASHDC 7136
INFO USMISSION NATO BRUSSELS
USNMR SHAPE

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E.O. LL652: GDS
TAGS: PFOR, PARM, GW, NATO
SUBJECT: CSCE CONFIDENCE-BUILDING MEASURES

REF:(A) BONN 3505, (B) STATE 162304

L. DURING AUGUST 28 MEETING WITH EMBOFF, FONOFF
EXPERTS ON MBFR AND MILITARY/SECURITY ASPECTS OF CSCE
REFERRED TO FRG DRAFT ON CONFIDENCE BUILDING MEASURES
(REF.A) AND INQUIRED AS TO POSSIBLE U.S. REACTION.

2. IN REPLY, EMBOFF DREW ON REFERENCE B GUIDANCE,
EMPHASIZING OUR DIFFERENTIATED / VIEW OF CBM TOPICS. EMBOFF
PARTICULARLY ADVANCED ARGUMENTS IN REFERENCE B, PARA 2
IN INDICATING THAT U.S. SERIOUSLY DOUBTS THAT PRE-
ANNOUNCEMENT OF MAJOR MILITARY MOVEMENTS WOULD BE IN
THE WESTERN INTEREST. EMBOFF SAID
THAT WITH THE EXCEPTION OF THE PROVISION ON
MAJOR MILITARY MOVEMENTS, THE U.S. WOULD AGREE WITH
THE FRG DOCUMENT AND WOULD WELCOME THE OPPORTUNITY TO
REVIEW THE ANNEX TO THAT DOCUMENT.

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3. FONOFF REPS TOOK NOTE OF U.S. POSITION

BUT REMARKED
PRELIMINARILY THAT BONN MIGHT FIND IT DIFFICULT TO GO
ALONG WITH US ON THE MAJOR MILITARY MOVEMENT ISSUE.
WHILE THEY ACKNOWLEDGED THAT THE FRG ATTITUDE ON PRE-
ANNOUNCEMENT OF MOVEMENTS HAD COOLED IN EARLY SPRING,
THERE NOW WAS SOME SHIFT IN GERMAN THINKING TOWARD
BUILDING SOMEWHAT MORE INTO THE CSCE/CBM AREA VIS-A-VIS
MBFR CONSTRAINTS. THIS WAS BECAUSE CBMS WOULD NOT BE
SUBJECTED TO VERIFICATION AS MIGHT BE THE CASE WITH
CONSTRAINTS, AND THE GERMANS WERE ALERT TO THE DOMESTIC
POLITICAL CRITICISM THAT MBFR MIGHT LEAD TO ENHANCED
SOVIET POLITICAL INFLUENCE VIA VERIFICATION OR THROUGH
CREATION OF A NEUTRALIZATION ZONE (OPPOSITION LEADER
CARSTEN'S AUG. 26 DEUTSCHLANDFUNK INTERVIEW TO THIS
EFFECT IS A CASE IN POINT). FURTHER, SOME DEFMIN
OFFICIALS ARE ARGUING THAT IF THE WEST INTENDS TO WORK
AT BUILDING CONFIDENCE, MAJOR MILITARY MOVEMENTS IS A
MORE MEANINGFUL WAY TO GO AT IT THAN SIMPLY PRE-
ANNOUNCEMENT OF EXERCISES.

4. COMMENT. ABOVE INITIAL GERMAN REACTION SHOULD BE
CONSIDERED TENTATIVE IN NATURE. EMBOFF
REMINDED FONOFF REPS OF LONGSTANDING U.S. PREFERENCE
FOR TREATING MILITARY/SECURITY ISSUES IN
MBFR RATHER THAN CSCE. WE WILL SEEK TO OBTAIN ANNEX
TO FRG DOCUMENT AND PURSUE MILITARY/MOVEMENT ISSUE
WITH FONOFF/DEFMIN WORKING LEVEL OFFICIALS.
USNATO MAY WISH TO PASS THE MESSAGE TO FRG DEL NATO
AS WELL.
HILLENBRAND

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NNN

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